

**Oversight and Governance**

Chief Executive's Department

Plymouth City Council

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Delegated Decisions

Delegated Executive/Officer Decisions

Notice of call-in for non-urgent decisions must be given to the Democratic Support Team by 4.30 pm on 17 November 2025. Please note – urgent decisions and non-key Council Officer decisions cannot be called in. Copies of the decisions together with background reports are available for viewing as follows:

- on the Council's Intranet Site at <https://modgov/mgDelegatedDecisions.aspx>
- on the Council's website at <https://tinyurl.com/3hwmppzp>

The Cabinet member decision detailed below may be implemented on 18 November 2025 if it is not called-in.

The non-key Officer decision may be implemented immediately.

Delegated Decisions

1. Councillor John Stephens (Cabinet Member for Strategic Planning and Transport):

I.a. SPT09 25/26 - 2137346, West Down Road, Road Humps **(Pages 1 - 12)**

2. Council Officer Decision - Gary Walbridge (Strategic Director for Adults, Health and Communities):

2.a. COD08 25/26 - Variation 74 of contract PEO 16175 to allow for payment of the Drug & Alcohol Treatment Recovery Improvement Grant (DATRIG) awards for 2025-26 to Alliance partners. **(Pages 13 - 36)**

EXECUTIVE DECISION

made by a Cabinet Member



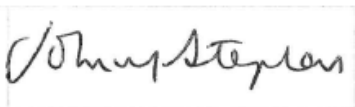
REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number – SPT09 25/26

Decision				
1	Title of decisions: Traffic Regulation Order: 2137346, West Down Road, Road Humps			
2	Decision maker: Councillor John Stephens (Cabinet Member for Strategic Planning and Transport)			
3	Report author and contact details: Amy Neale, Highway Safety Engineer, email: trafficmanagementinbox@plymouth.gov.uk			
4	Decision to be taken: To add x2 extra Road Humps on West Down Road.			
5	Reasons for decision: The current traffic calming scheme on West Down Road has proven insufficient in reducing vehicle speeds along certain sections. To ensure consistent low speeds throughout the road, we propose the addition of two further speed humps.			
6	Alternative options considered and rejected: The alternative option would be to do nothing. This option was discounted on the basis that the changes are needed for safety improvements.			
7	Financial implications and risks: The Traffic Regulation Orders (TRO's) and associated works are being funded by Ham Living Streets.			
8	Legal Implications: None as set out in briefing paper			
9a	Is the decision a Key Decision? (please contact Democratic Support for further advice)	Yes	No	Per the Constitution, a key decision is one which:
			x	in the case of capital projects and contract awards, results in a new commitment to spend and/or save in excess of £3million in total
			x	in the case of revenue projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million

			x	is significant in terms of its effect on communities living or working in an area comprising two or more wards in the area of the local authority.
	If yes, date of publication of the notice in the Forward Plan of Key Decisions	N/A		
10	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:	The Local Transport Plan (LTP) details the transport strategies and policies that the City Council has adopted and will be key in helping the city meet its Corporate Plan priorities, and growth agenda.		
11	Please specify any direct environmental implications of the decision (carbon impact)	None.		
Urgent decisions				
12	Is the decision urgent and to be implemented immediately in the interests of the Council or the public?	Yes		(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)
		No	x	(If no, go to section 13a)
12a	Reason for urgency:			
12b	Scrutiny Chair Signature:		Date	
	Scrutiny Committee name:			
	Print Name:			
Consultation				
13a	Are any other Cabinet members' portfolios affected by the decision?	Yes		
		No	x	(If no go to section 14)
13b	Which other Cabinet member's portfolio is affected by the decision?			
13c	Date Cabinet member consulted			

14	Has any Cabinet member declared a conflict of interest in relation to the decision?		Yes		If yes, please discuss with the Monitoring Officer			
			No	x				
15	Which Corporate Management Team member has been consulted?		Name		Glenn Caplin-Gray			
			Job title		Strategic Director for Growth			
			Date consulted		21/10/2025			
Sign-off								
16	Sign off codes from the relevant departments consulted:		Democratic Support (mandatory)			JS39 25/26		
			Finance (mandatory)			ITG.25.26.073		
			Legal (mandatory)			LS/2960(65)/JP/2210 25		
			Human Resources (if applicable)			N/A		
			Corporate property (if applicable)			N/A		
			Procurement (if applicable)			N/A		
Appendices								
17	Ref.	Title of appendix						
	A	Briefing report for publication						
	B	Equalities Impact Assessment						
Confidential/exempt information								
18a	Do you need to include any confidential/exempt information?		Yes		If yes, prepare a second, confidential ('Part II') briefing report and indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box in 18b below. (Keep as much information as possible in the briefing report that will be in the public domain)			
			No	x				
			Exemption Paragraph Number					
			1	2	3	4	5	6
18b	Confidential/exempt briefing report title:							
Background Papers								

19	<p>Please list all unpublished, background papers relevant to the decision in the table below.</p> <p>Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.</p>							
Title of background paper(s)		Exemption Paragraph Number						
		1	2	3	4	5	6	7
Cabinet Member Signature								
20	<p>I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.</p>							
Signature				Date of decision		10/11/2025		
Print Name		Councillor John Stephens (Cabinet Member for Strategic Planning and Transport)						



WEST DOWN ROAD

1. INTRODUCTION

This report seeks delegated authority to implement new road humps on West Down Road.

2. TRAFFIC REGULATION ORDERS REQUIRED

2.1 The elements that need a Traffic Regulation Order are as follows:

There are no elements of this scheme that requires a Traffic Order. However, the decision to be taken is to add a road humps to West Down Road as shown below.

Road Name	Location	Type/Design	Approx. Dimensions
West Down Road	Approx. 50m from the centre of the West Down Road junction with Beacon Park Road	Round top road hump	Width = 6.7m Length = 3.7m Height = 75mm
West Down Road	Approx. 110.5m from the centre of the West Down Road junction with Furneaux Road	Round top road hump	Width = 6.7 Length = 3.7m Height = 75mm

3. STATUTORY CONSULTATION

Proposals

The proposals for the scheme were advertised on street, in the Herald and on the Plymouth City Council website on 26th September 2025. Details of the proposals were sent to the Councillors representing the affected wards and statutory consultees on 23rd September 2025.

There have been 0 representations received during the statutory consultation process relating to the proposals.

4. RECOMMENDATION

It is recommended that the proposals are implemented as advertised.

5. LEGAL CONSIDERATIONS

The lawful implications and consequences of the proposal have been considered and taken into account in the preparation of this report.

When considering whether to make a traffic order it is the Council's responsibility to ensure that all relevant legislation is complied with. This includes Section 122 of the Road Traffic Regulation Act 1984 (as amended) that sets out that it is the duty of a local authority, so far as practicable subject to certain matters, to secure the expeditious, convenient and safe movement of vehicular and other traffic (including pedestrians) and the provision of suitable and adequate parking facilities on and off the highway. It is considered that the proposals comply with Section 122 of the Act as they practically secure the safe and expeditious movement of traffic in and around Plymouth and provide for suitable and adequate associated parking facilities.

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EQUALITY IMPACT ASSESSMENT – [WEST DOWN ROAD]

SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s): The person completing the EIA template.	Amy Neale	Department and service:	Plymouth Highways, Traffic Management	Date of assessment:	21/10/2025
Lead Officer: Head of Service, Service Director, or Strategic Director.	Mike Artherton	Signature:	<i>M. Artherton</i>	Approval date:	21/10/2025
Overview:	The current traffic calming scheme on West Down Road has proven insufficient in reducing vehicle speeds along certain sections. To ensure consistent low speeds throughout the road, we propose the addition of two further speed humps.				
Decision required:	To implement x2 extra road humps on West Down Road.				

SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts: Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?	Yes		No	✓
Potential internal impacts: Does the proposal have the potential to negatively impact Plymouth City Council employees?	Yes		No	✓
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	✓
If you do not agree that a full equality impact assessment is required, please set out your justification for why not.	No adverse impact anticipated. No comments received.			

SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
Age	<p>Plymouth</p> <ul style="list-style-type: none">• 16.4 per cent of people in Plymouth are children aged under 15.• 65.1 per cent are adults aged 15 to 64.• 18.5 percent are adults aged 65 and over.• 2.4 percent of the resident population are 85 and over. <p>South West</p> <ul style="list-style-type: none">• 15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64.• 22.3 per cent are aged 65 and over. <p>England</p> <ul style="list-style-type: none">• 17.4 per cent of people are aged 0 to 14.• 64.2 per cent of people are aged 15 to 64.• 18.4 per cent of people are aged 65 and over. <p>(2021 Census)</p>	No adverse impact anticipated		

<p>Care experienced individuals</p> <p>(Note that as per the Independent Review of Children's Social Care recommendations, Plymouth City Council is treating care experience as though it is a protected characteristic).</p>	<p>It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.</p> <p>The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.</p> <p>In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).</p> <p>There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.</p>	No adverse impact anticipated		
<p>Disability</p>	<p>9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.</p> <p>12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)</p>	No adverse impact anticipated		

Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).	No adverse impact anticipated		
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married. 0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).	No adverse impact anticipated		
Pregnancy and maternity	The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was 1.5.	No adverse impact anticipated		

Race	<p>In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)</p> <p>People with a mixed ethnic background comprised 1.8 per cent of the population. 1 per cent of the population use a different term to describe their ethnicity (2021 Census)</p> <p>92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).</p>	No adverse impact anticipated		
Religion or belief	<p>48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).</p> <p>Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).</p>	No adverse impact anticipated		
Sex	<p>51 per cent of our population are women and 49 per cent are men (2021 Census).</p>	No adverse impact anticipated		
Sexual orientation	<p>88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation using a different term (2021 Census).</p>	No adverse impact anticipated		

SECTION FOUR: HUMAN RIGHTS IMPLICATIONS

Human Rights	Implications	Mitigation Actions	Timescale and responsible department
	No adverse impact anticipated		

SECTION FIVE: OUR EQUALITY OBJECTIVES

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Work together in partnership to: <ul style="list-style-type: none">▪ promote equality, diversity and inclusion▪ facilitate community cohesion▪ support people with different backgrounds and lived experiences to get on well together	No adverse impact anticipated		
Give specific consideration to care experienced people to improve their life outcomes, including access to training, employment and housing.	No adverse impact anticipated		
Build and develop a diverse workforce that represents the community and citizens it serves.	No adverse impact anticipated		
Support diverse communities to feel confident to report crime and anti-social behaviour, including hate crime and hate incidents, and work with partners to ensure Plymouth is a city where everybody feels safe and welcome.	No adverse impact anticipated		

EXECUTIVE DECISION

made by a Council Officer



REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL COUNCIL OFFICER

Executive Decision Reference Number – **COD08 25/26**

Decision	
1	Title of decision: Variation 74 of contract PEO 16175 to allow for payment of the Drug & Alcohol Treatment Recovery Improvement Grant (DATRIG) awards for 2025-26 to Alliance partners.
2	Decision maker: Gary Walbridge (Strategic Director for Adults, Health and Communities)
3	Report author and contact details: Jane Marley (Public Health Specialist) (jane.marley@plymouth.gov.uk)
4a	Decision to be taken: To vary contract PEO 16175 to allow for payment of the Drug & Alcohol Treatment Recovery Improvement Grant (DATRIG) awards for 2025-26 to Alliance partners, at a value of £2,448,683.75
4b	Reference number of original executive decision or date of original committee meeting where delegation was made: Cabinet 11 March 2024: The award of future contract variations up to the value of £3 million per variation, as a result of Grant funding (including, but not limited to, RSI and SSMTRG) within the period of the contract be delegated to the Strategic Director in consultation and agreement with the Cabinet Member for Housing, Cooperative Development and Communities and the Cabinet Member for Health and Adult Social Care.
5	Reasons for decision: A contract variation is required to ensure that the services funded by the Drug & Alcohol Treatment Recovery Improvement Grant (DATRIG) 2025-2026 allocation are provided in line with the December 2021 National Drugs Strategy – From Harm to Hope. This proposal will ensure that, during this key time of strategic development and in the pandemic recovery, drug and alcohol treatment can be delivered, sustained and further expanded from both a best for people and commissioning perspective to continue delivering positive outcomes for Plymouth residents.
6	Alternative options considered and rejected: <u>Allow the Contract Extension and Variations for a lesser sum:</u> This option would not allow the services to be delivered that were described in our Drug Strategy Plan submitted to the Office of Health Improvement Disparities (OHID). This would require unspent allocated funds to be returned to OHID with the reputational damage and penalties for future funding allocations that would result. Services are already being delivered under this funding stream for 23/24, 24/25.

	<p><u>Do not extend or vary the contract:</u></p> <p>It is inappropriate to undergo a new procurement process to start a new contract for delivery of services of this level of complexity in this current (or following) financial year. The funds allocated for 2025/26 must be spent by 31 March 2026. In addition, the funding available relates to funding plans agreed by OHID which specify the existing provider partners who have been delivering Substance Use Treatment Services under this grant funding stream. This option would therefore result in the inability of Plymouth City Council to meet its statutory duty to take appropriate steps to address the needs of people experiencing / or at risk of homelessness and people using alcohol and substances.</p>			
7	<p>Financial implications and risks:</p> <p>The current core contract value of the Complex Needs Alliance Contract is £6,649,975.80 annum of which £3,737,216.07 comes from the Public Health Budget (Office of the Director of Public Health); the remaining balance comes from Strategic Co-operative Commissioning and Community Connections. Since the original contract was awarded in 2019 sources of additional grant funding have become available and this has meant that the budget for the service has fluctuated to reflect this.</p> <p>Under the Drug & Alcohol Treatment Recovery Improvement Grant (DATRIG) funding stream, £2,448,683.75 has been allocated to delivery partners within the Plymouth Alliance, for the financial year 25/26; This grant is to support the improvements described in the December 2021 drug strategy.</p> <p>Allocations for 25 26 have now received departmental and HM Treasury approvals (via OHID). This grant is for increased drug and alcohol treatment services and is dependent on the Council maintaining existing investment in local council (20/21) investment in drug and alcohol treatment. The core budget for the Alliance is built into the Council's MTFP and reviewed regularly as part of this process to ensure that key objectives are being met. Additional projects are agreed as and when grant funding becomes available, for the duration of that funding. The money provided under the DATRIG funding stream is ring-fenced allocated funding there is no additional risk to core budget.</p>			
8	<p>Legal Implications and risks:</p> <p>None</p>			
9a	<p>Is the decision a Key Decision? (please contact Democratic Support for further advice)</p>	Yes	No	<p>Per the Constitution, a key decision is one which:</p>
			X	in the case of capital projects and contract awards, results in a new commitment to spend and/or save in excess of £3million in total
			X	in the case of revenue projects when the decision involves entering into new commitments and/or making new savings in excess of £1million , annually
			X	is significant in terms of its effect on communities living or working in an area comprising two or more wards in the area of the local authority.

9b	If yes, date of publication of the notice in the Forward Plan of Key Decisions	N/A
10	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:	This proposal relates to the following parts of the Corporate Plan and Plymouth Plan: Corporate Plan – Keeping adults, children and communities safe. Plymouth Plan – linked to a Welcoming City and a Healthy City, through addressing health inequalities and long-term health conditions, ensuring people feel safe and have the home they need.
11	Please specify any direct environmental implications of the decision (carbon impact)	The services within the Alliance are delivered in Plymouth and aim to ensure that those using them can receive the help they need as close to home as possible, to minimise the need for any unnecessary travel. The project has been assessed to have neutral Environmental and Climate Impact. A Climate Impact Assessment is attached.


Urgent decisions

12a	Is the decision urgent and to be implemented immediately in the interests of the Council or the public?	Yes		(If yes, please contact Democratic Support for advice)
		No	X	(If no, go to section 13a)
12b	Reason for urgency:			
12c	Scrutiny Chair signature:		Date	
	Scrutiny Committee name:			
	Print Name:			

Consultation

13a	Which Cabinet Member's portfolio does this decision relate to?	Councillor Chris Penberthy (Cabinet Member for Housing) Councillor Mary Aspinall (Cabinet Member for Health and Adult Social Care)		
13b	Date Cabinet Member consulted	04/08/25		
13c	Are any other Cabinet members' portfolios affected by the decision?	Yes		
		No	X	(If no go to section 14)

I3d	Which other Cabinet member's portfolio is affected by the decision?	N/A		
I3e	Date other Cabinet member(s) consulted	N/A		
I4	Has any Cabinet member declared a conflict of interest in relation to the decision?	Yes		If yes, please discuss with the Monitoring Officer
		No	x	
I5	Which Corporate Management Team member has been consulted?	Name		Gary Walbridge
		Job title		Strategic Director for Adults, Health and Communities
		Date consulted		when signed
Sign-off				
I6	Sign off codes from the relevant departments consulted:	Democratic Support (mandatory)	JS35 25/26	
		Finance (mandatory)	OW.25.26.079	
		Legal (mandatory)	LS/4552(07)/RH/25 0925	
		Human Resources (if applicable)	n/a	
		Corporate property (if applicable)	n/a	
		Procurement (if applicable)	BY/AHC/795/ED/0925	
Appendices				
I7	Ref.	Title of appendix		
	A	Briefing report for publication		
	B	Equalities Impact Assessment		
	C	Climate Impact Assessment		
Confidential/exempt information				
I8a	Do you need to include any confidential/exempt information?	Yes		If yes, prepare a second, confidential ('Part II') briefing report and indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box in I8b below.
		No	x	

N/A		Exemption Paragraph Number						
		1	2	3	4	5	6	7
18b	Confidential/exempt briefing report title:							
Background Papers								
19	<p>Please list all unpublished, background papers relevant to the decision in the table below.</p> <p>Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.</p>							
Title of background paper(s)		Exemption Paragraph Number						
		1	2	3	4	5	6	7
n/a								
Council Officer Signature								
20	<p>I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.</p>							
Signature				Date of decision		5 November 2025		
Print Name		Gary Walbridge (Strategic Director for Adults, Health and Communities)						

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COMPLEX NEEDS ALLIANCE CONTRACT

I. BACKGROUND

The Complex Needs Alliance Contract provides services delivered by The Plymouth Alliance. The Plymouth Alliance, (TPA), is made up of seven partner organisations; BCHA, Hamoaze, Harbour, Livewell, PATH, Shekinah and The Zone, who are contracted as an Alliance so that these suppliers share responsibility with the Council for achieving outcomes and are mutually supportive, making decisions based on the best outcome for the service user. TPA commissions a further five sub-contractors to the main contract, (CC Housing, Livewest, Salvation Army, Westward Housing and Young Devon). The contract was awarded in 2019.

The vision of TPA is to improve the systems responding to those experiencing multiple disadvantage and experiencing complex lives, supporting the whole person to meet their aspirations and to participate in and contribute to all aspects of life. This is a key preventative collaboration for the city and needs to be aligned to the city's core priorities under the Corporate Plan: Working with the Police to tackle crime and anti-social behaviour; Working with the NHS to provide better access to health, care and dentistry; and Keeping children, adults and communities safe.

The specific aims of the Alliance are to:

- 1.1 Enable Plymouth City Council to meet its statutory requirements and to take appropriate steps to improve the outcomes of people at risk of homelessness, people with problems in relation to substance and alcohol use and with complex needs
 - Reduce the numbers of people sleeping rough for the first time
 - Support those currently sleeping rough to move off the streets
- 1.2 Support those in temporary accommodation to retain their placements and find move-on accommodation opportunities
 - Reduce the number of drug related deaths, both in and out of treatment
 - Increase the number of treatment places
- 1.3 Improve the capacity and quality of drug & alcohol treatment services by reducing caseloads and increasing the professional staff mix
 - Increase the number of all adults in 'structured treatment'
 - Increase the number of prison leavers with a substance misuse issue engaging in community treatment 3 weeks after release
- 1.4 Monitor progress and develop organic reflexive system responses to meet presenting needs

2. CURRENT SERVICE DELIVERY

Despite the national challenges outlined above, the Plymouth Alliance have met the needs of thousands of people over the last 6 years and continue to work as a system response and bring added value to services for those experiencing multiple disadvantage and complex lives, responding to demand and needs.

Alliance achievements throughout April 2023-2024

Harbour

- 1,328 referrals received by Harbour
- 2,061 adults offered treatment at Harbour
- 169 individuals worked with Harbours Homeless team
- 190 people successfully completed treatment with Harbour

- 8,106 Needle exchange transactions across the city
- 743 Naloxone kits distributed

Livewell

The number of people who use services seen in homeless provisions by the Complex Needs Team, April 2023 - April 2024 was 154.

The number of referrals for assessment and key working to the Complex Needs Team, April 2023 - April 2024 was 136.

The total number of prescriptions provided since April 2023 - April 2024 (including prescription changes) was 24,384.

The total Number of people who uses services open to Livewell prescribers and receiving prescriptions :

April 2022 - 696

April 2023 - 726

April 2024 - 766

Shekinah

Shekinah have delivered 55 community learning workshops, which range from 1 day to 8 weeks. They have delivered 36 accredited learning courses, which are 6 weeks in duration.

96 individual learners have successfully completed 289 individual learning aims and progressed through their chosen path.

Path

In 2023/24, the team evidenced 480 people sleeping rough in Plymouth, an increase of 25% on the previous year.

400 Male

79 Female had a local connection to Plymouth.

280 people were open to a Path Housing Support caseworker during the year

187 cases were closed during the year – 166 were positive outcomes.

Main Outcomes at closure:

- 13 secured a Private Rented Tenancy and were supported to maintain it.
- 26 Secured a Social Housing Tenancy and were supported to maintain it.
- 8 were assisted to maintain / save their current tenancy.
- 9 secured supported accommodation.
- 6 secured temporary accommodation.
- 2 were supported into a long stay care homes/hospice.
- 8 were living with family or friends.
- During the year, 63 people were supported by the team to maintain their tenancies or move on into a tenancy.
- 51 people who uses services moved on from the service during the year:
- 16 moved on from Path temporary accommodation into Private Rented Tenancies
- 6 moved on from Path temporary accommodation into Social Housing
- 6 were supported to maintain their Path Private Rented Tenancy
- 4 were supported to end their tenancy positively (move on to another PR tenancy)

The Zone

- 537 young people supported via Drop in and Case Load.
- 4256 contacts with young people both face to face and with other professionals throughout the year.
- 4986 hours of support provided to young people.

ZAP secured £9819.85 in grants for young people. £2993.35 of these grants were from the Youth Hardship Fund funded by Plymouth Drake Foundation. £6,826.50 were from grants from charitable funds including the Vicar's Relief Fund.

ZAP continued to refer young people with no fixed address to HSBC to open bank accounts and since July 2021 have referred 66 different young people.

ZAP worked actively in partnership with other young people's services, acting as a virtual hub, and now has staff co-located with them from Harbour, CAMHS, Community Connections and SPARK. During 2023/24 there were 112 YHIPS referrals to supported accommodation for young people aged under 25 from 14 different sources. ZAP completed 70 referrals (62.5 %).

82% of Young People left the service in a planned way and were able to secure or maintain their accommodation.

98% of young people supported by ZAP were pleased or extremely pleased with the service they received.

BCHA

In the past year they conducted: over 160 family assessments.

Supported over 100 families during homeless applications.

Attended 25 Child Protection, Child in Need and Early Help Assessment Tool meetings.

Helped 58 families move into social housing

Hamoaze

A new manager who will oversee continuity of care for people released from prison, help with community building and fundraising, and oversee what was called their 'winter provision' (soon to be renamed). Recent planning permission approval for all year-round permanent provision is excellent news.

A new Manager who will oversee the strengthening of their family support offer, and services for Young People, and will develop a VAWG program of change to help Hamoaze become a safer place for women. Recent research has identified the need for mixed sex treatment spaces to do this. Women using their service want this too.

A Youth Support (substance misuse) Worker to assist in their YP's Excluded from school cohort.

3. USE OF ADDITIONAL FUNDING

Drug and alcohol treatments and support services across Plymouth are currently provided by a collaboration between the following partners of the Plymouth Alliance (their respective current core budget allocations in relation to these services is detailed below:

Core Allocation 25-26

Harbour	£1,739,722
Livewell	£976,809
Hamoaze House	£336,912
Shekinah	£73,842

Drug and Alcohol Treatment, Recovery and Improvement Grant (DATRIG) will allow for additional services in relation to drug and alcohol treatment and support services. Additionally

sums payable to the above partners as a result of this expanded service for 2025/26 are proposed as follows:

Harbour	£962,462.00
Livewell South West	£848,188.00
Hamoaze House	£302,355.75
Shekinah	£107,075
The Zone	£67,000
BCHA	£161,603
Total	£2,448,683.75

These sums will be distributed across the Alliance (as outlined above) to provide further additional Drug & Alcohol treatment and support services. Grant spend is monitored quarterly by the national OHID team. Any underspend is tracked and must be formally reprofiled. Reprofiling underspend requires approval from the national OHID team to ensure that this funding is being spent adequately within drug and alcohol treatment services (The Alliance) and that it meets the identified need of the local population. Any underspend that is not declared or in proper use will risk further funding and penalties. There is also increasing scrutiny of public health spending, the regional Director of Public Health is attending biannually to ensure that funding is being spent appropriately on public health activity.

Harbour

Harbour are a Plymouth based substance misuse charity. They provide drug and alcohol support services to people with Complex Lives. For over 30 years they have helped people to realise they are not alone and that they have the power to make positive changes in their lives. Additional Drug and Alcohol Treatment, Recovery and Improvement Grant funding will provide expanded delivery covering the costs of specialist naloxone development programmes, a manager, a harm reduction outreach co-ordinator, specialist alcohol and support workers, criminal justice workers and business support.

Livewell

Livewell Southwest is an independent, award-winning social enterprise providing integrated health and social care services for people across Plymouth, South Hams, and West Devon. Livewell provide a range of health-related services under the Alliance contract. The Drug and Alcohol Treatment, Recovery and Improvement Grant additional funding will cover the cost of an additional nurse practitioner, specialist pharmacist, pharmacist nurse practitioner, Nurse manager, Psychologist, Detox nurses, Support workers, dual diagnosis support workers, consultant psychiatrist, specialist addiction doctor, specialist GP and a medical secretary.

Hamoaze House

Hamoaze House are a local charity that provide opportunities for support to adults, families, individuals, and young people whose lives are affected either directly or indirectly by problematic relationships with alcohol and other substances. Hamoaze House provide a range of day service and counselling opportunities. The DATRIG additional funding will cover the cost of additional substance misuse day services workers, a peer support co-ordinator, a Day Services Manager, a Community Manager, a Youth Substance Misuse Support worker and maintain the uplift to pay across the day service.

Shekinah

Shekinah is a charity providing support to individuals to find accommodation, improve their physical and mental wellbeing, provide training and personal development opportunities, and give practical support to find employment. The DATRIG additional funding will cover the cost of an additional workforce trainer and a skills and employment trainer.


The Zone

The Zone is a charity who provide information and support to young people for mental health, sexual health, housing, and victim support. The additional funding will cover the cost of two youth support early intervention workers, focusing on supporting young people who are at risk of homelessness and with emotional health needs as an early intervention which will reduce the risk of substance use in future

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EQUALITY IMPACT ASSESSMENT – [COMPLEX NEEDS ALLIANCE PEO16175 DATRIG 25 26]

SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s): The person completing the EIA template.	Jane Marley	Department and service:	Public Health	Date of assessment:	24 July 2025
Lead Officer: Head of Service, Service Director, or Strategic Director.	Kamal Patel	Signature:		Approval date:	31/07/2025
Overview:	<p>The Complex Needs Alliance Contract includes services delivered by The Plymouth Alliance. The Plymouth Alliance, (TPA), is made up of seven partner organisations; BCHA, Hamoaze, Harbour, Livewell, PATH, Shekinah and The Zone, who are contracted as an Alliance so that these suppliers share responsibility with the Council for achieving outcomes and are mutually supportive, making decisions based on the best outcome for the service user. TPA commission a further five sub-contractors to the main contract, (CC Housing, Livewest, Salvation Army, Westward Housing and Young Devon). The contract was awarded in 2019 for a period of 5 years, plus an option to extend for a further 5 years (2+2+1).</p> <p>The Plymouth Alliance provides services for adults and young people at risk of / or experiencing homelessness and who may also have support needs in relation to mental health, substance, and/or alcohol use, offending and risk of exploitation.</p> <p>The vision of TPA is to improve the systems responding to those experiencing multiple disadvantage and experiencing complex lives, supporting the whole person to meet their aspirations and to participate in and contribute to all aspects of life. This is a key preventative collaboration for the city and needs to be aligned to the city’s core priorities under the Corporate Plan: Working with the Police to tackle crime and anti-social behaviour; Working with the NHS to provide better access to health, care, and dentistry; and Keeping children, adults, and communities safe.</p> <p>This briefing recommends a variation of the current contract linked to the Drug Alcohol Treatment and Recovery Improvement Grant (DATRIG) paid via Public Health. The funding will support the provision of additional staffing, including specialist nurses and psychologist/psychiatric support.</p>				
Decision required:	To vary contract PEO 16175 to allow for payment of the Drug & Alcohol Treatment Recovery Improvement Grant (DATRIG) awards for 2025-26 to Alliance partners, at a value of £2,448,683.75				

SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts: Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?	Yes		No	x
Potential internal impacts: Does the proposal have the potential to negatively impact Plymouth City Council employees?	Yes		No	x
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		No	x
If you do not agree that a full equality impact assessment is required, please set out your justification for why not.	The proposal is for increased funding for Drug & Alcohol Treatment Services and thus will bring additional support to communities in Plymouth, including those with vulnerabilities who are more likely to be marginalised.			

SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
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Age	Plymouth	None	N/A	
	<ul style="list-style-type: none">16.4 per cent of people in Plymouth are children aged under 15.65.1 per cent are adults aged 15 to 64.18.5 percent are adults aged 65 and over.2.4 percent of the resident population are 85 and over.			
	South West			
	<ul style="list-style-type: none">15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64.22.3 per cent are aged 65 and over.			
	England			
	<ul style="list-style-type: none">17.4 per cent of people are aged 0 to 14.64.2 per cent of people are aged 15 to 64.18.4 per cent of people are aged 65 and over.			
	(2021 Census)			

Care experienced individuals (Note that as per the Independent Review of Children's Social Care recommendations, Plymouth City Council is treating care experience as though it is a protected characteristic).	<p>It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.</p> <p>The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.</p> <p>In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).</p> <p>There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.</p>	None	N/A	
Disability	<p>9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.</p> <p>12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)</p>	None	N/A	

Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as non-binary and, 0.1 per cent identify as a trans women (2021 Census).	None	N/A	
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married. 0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).	None	N/A	
Pregnancy and maternity	The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was 1.5.	None	N/A	

Race	<p>In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)</p> <p>People with a mixed ethnic background comprised 1.8 per cent of the population. 1 per cent of the population use a different term to describe their ethnicity (2021 Census)</p> <p>92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).</p>	None	N/A	
Religion or belief	<p>48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).</p> <p>Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).</p>	None	N/A	
Sex	<p>51 per cent of our population are women and 49 per cent are men (2021 Census).</p>	None	N/A	
Sexual orientation	<p>88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation using a different term (2021 Census).</p>	None	N/A	

SECTION FOUR: HUMAN RIGHTS IMPLICATIONS

Human Rights	Implications	Mitigation Actions	Timescale and responsible department
	N/A – There are no negative Human Rights Implications as a result of the continuation of this project.	N/A	

SECTION FIVE: OUR EQUALITY OBJECTIVES

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Work together in partnership to: <ul style="list-style-type: none">▪ promote equality, diversity and inclusion▪ facilitate community cohesion▪ support people with different backgrounds and lived experiences to get on well together	The funding for this project will allow the continued and expanded support for individuals across Plymouth experiencing Complex Lives, as such this project will continue to support individuals from marginalised communities and supporting individuals at risk of homelessness and/or requiring Drug & Alcohol Treatment Services. All Partners within the Alliance operate equal opportunities policies across all staff roles in compliance with all relevant legislation	N/A	
Give specific consideration to care experienced people to improve their life outcomes, including access to training, employment and housing.	All Partners within the Alliance operate equal opportunities policies across all staff roles in compliance with all relevant legislation	N/A	
Build and develop a diverse workforce that represents the community and citizens it serves.	All Partners within the Alliance operate recruitment operations that support the Implementation of Our People Strategy 2020-2024. People with lived experience are invited to apply for all positions and hold senior positions with organisations.	N/A	

Support diverse communities to feel confident to report crime and anti-social behaviour, including hate crime and hate incidents, and work with partners to ensure Plymouth is a city where everybody feels safe and welcome.	All Partners within the Alliance operate safeguarding and training policies to address any risks to potential staff and / or service users around any criminal activity including potential hate crime.	N/A	
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Complex Needs Alliance Contract

Project details

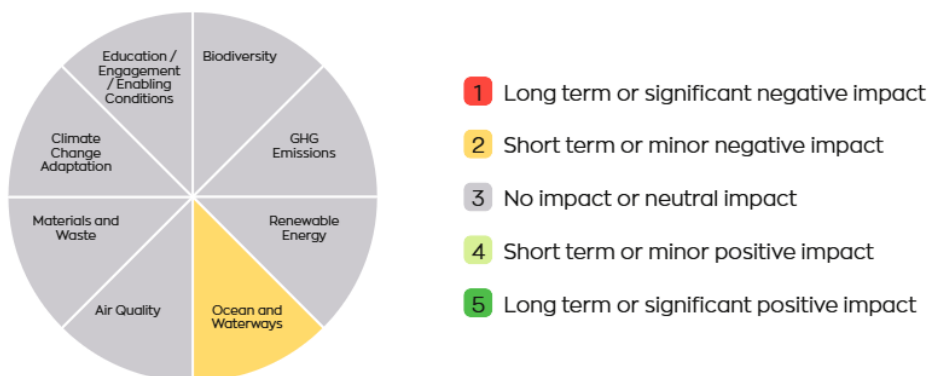
Assessment author

Jane Marley

Project summary

Proposal to vary the Complex Needs Alliance Contract between Plymouth City Council and The Plymouth Alliance (TPA) (PEO 16175) for the delivery of a broad range of statutory and non statutory interventions in relation to people who use substances or alcohol and who may have support needs in relation to homelessness, mental health and risk of exploitation.

Summary of assessment



The assessment indicates that there will be no significant impact on climate change as a result of commissioning drug and alcohol treatment services for people who require support.

Assessment scores

Biodiversity

Score

(3) No impact or neutral impact

Score justification

The funding will have no impact on biodiversity, staff will be based in the city in existing infrastructure.

GHG Emissions

Score

(3) No impact or neutral impact

Score justification

There will be no net changes to the impact on greenhouse gas emissions from the continued and expanding commissioning of these services as the services will use existing buildings and infrastructure within the city for the delivery of services. There is potential for staff to move around to various community settings but this will be offset by individuals not having to travel so far to access treatment.

Renewable Energy

Score

(3) No impact or neutral impact

Score justification

There will be no net changes to the impact on renewable energy from the continued and expanded delivery of these services as the services will use existing buildings and infrastructure within the city.

Ocean and Waterways

Score

(2) Short term or limited negative impact

Score justification

There will be minor negative impact on oceans and waterways from the continued and expanded commissioning of these services as additional staff will be based within the services that will use existing buildings within the city for the delivery of services.

Mitigatory measures applied:

Although additional staff will be based within the existing buildings these staff will have moved from other premises or services to deliver these expanded services, thus their presence and use of facilities would have occurred elsewhere in any event. Thus the net impact is reduced to zero.

Air Quality

Score

(3) No impact or neutral impact

Score justification

There will be no net changes to air quality from the continued and expanded delivery of these services as the services will use existing buildings within the city for delivery. There is potential for staff to move around more to various community settings but this

will be offset by individuals not having to travel so far to access treatment.

Materials and Waste

Score

(3) No impact or neutral impact

Score justification

Any waste generated by the presence of additional staff within the city will be mitigated by the waste generation saved by the individuals no longer creating waste in an alternative location. Thus the net impact of this increased service provision will be neutral.

Climate Change Adaptation

Score

(3) No impact or neutral impact

Score justification

There will be no net change to climate change impacts or to Plymouth's resilience or vulnerability to the anticipated effects of climate change from the continued and expanded delivery of these services as the services will use existing buildings within the city for delivery.

Education / Engagement / Enabling Conditions

Score

(3) No impact or neutral impact

Score justification

These services have been commissioned to provide drug & alcohol treatment and support services; they have not been commissioned to educate and / or engage on the impact of climate change.

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